National Labor Relations Board OFFICE OF THE GENERAL COUNSEL Advice Memorandum

DATE: June 18, 1998

TO: Alvin P. Blyer, Regional Director, Region 29

FROM: Barry J. Kearney, Associate General Counsel, Division of Advice

SUBJECT: Melichar Electric, Case 29-CA-21786

530-4080-5012-6700

This case was submitted for advice as to whether the Employer violated Section 8(a)(5) by withdrawing recognition from the Union after receiving a petition from a majority of unit employees stating that they no longer wished to be represented by the Union.

We conclude that the charge should be dismissed, absent withdrawal.

Initially, we agree with the Region that the Employer's prior unfair labor practices did not contribute to the Union's loss of majority status. We note that the unfair labor practices had occurred just prior to an August 1996 election that the Union had won, the Union had been certified on September 10, 1996, the Employer and the Union had then engaged in good faith contract negotiations, the Employer had remedied the unfair labor practices a month before the employees signed their anti-Union petition, and those employees had not been members of the bargaining unit when the unfair labor practices had occurred. (1)

Next, we concluded that the Employer acted lawfully in withdrawing recognition from the Union on November 20, 1997, after receiving the employees' petition.

In Celanese Corp. of America, 95 NLRB 664 (1951), the Board held that upon the expiration of the certification year or a contract, an employer may withdraw recognition if either the union has in fact lost majority support, or the employer has a good-faith doubt of the union's majority support or the employer has a good-faith doubt of the union's majority status supported by objective considerations. (2)

In Chelsea Industries, (3) the General Counsel, in arguing to the Board that the employer was not privileged to withdraw recognition from the union, made an alternative argument that the Celanese "good faith" doubt standard should be overturned. The General Counsel argued that the Celanese rule encourages employers to engage in self-help measures which undermine the Supreme Court's view that, "even after the certification year has passed, the better practice is for an employer with doubts to keep bargaining and petition the Board for a new election or other relief." (4) Thus, the General Counsel argued that a secret-ballot election should be the only means by which a Section 9(a) representative's presumption of majority status can be rebutted.

We conclude that it would not be appropriate in this case to issue complaint solely on the General Counsel's alternate theory in Chelsea Industries, particularly in view of the Board's recent pronouncement in Auciello. The Employer here had actual knowledge of the Union's loss of majority status, and the Board currently permits an employer to withdraw recognition on this basis. Thus, there is no argument under current Board law supporting a violation. Furthermore, retroactive application of any new rule of law announced in Chelsea would be uncertain. Thus, under the law as it now stands, this case should be disposed of in accord with the long standing practice of General Counsels to dismiss charges alleging that an employer unlawfully withdrew recognition after the certification year or after expiration of a contract in circumstances where the union has in fact lost majority status among unit employees without any unlawful interference by the employer. (5) Accordingly, the Region should dismiss this Section 8(a)(5), absent withdrawal.

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¹ See, e.g., Quazite Corp., 323 NLRB No. 80 (1997).

² This principle was recently noted by the Board in Auciello Iron Works, 317 NLRB 364 (1995), on remand from 980 F.2d 804 (1st Cir. 1992).

³ Cases 7-CA-36846 et al.

⁴ Brooks v. NLRB, 348 U.S. 96, 104 n.18 (1954). See also Fall River Dyeing & Finishing Corp. v. NLRB, 482 U.S. 27, 50 n.16 (1987) (allowing employers to rely on employees' rights in refusing to bargain is inimical to industrial peace) (dictum).

⁵ See, e.g., Ayers Corp., Case 21-CA-29761, Advice Memorandum dated July 18, 1994; J.P. Data Com, Cases 21-CA-26562 and 26579, Advice Memorandum dated April 3, 1989.